Benefits of SPNP-Hub Architecture

SPNP-HUB provides numerous advantages over existing and proposed interim portability solutions:

- 1. It allows Caller ID to be passed to the CLEC (if received by the porting office) utilizing SS7 tranking to the Hub office and then switching the call to an individual SS7 mask group which will terminate in the CLEC office.
- 2. It minimizes interim costs and deployment efforts by:
 - Allowing traffic to be consolidated between the porting office and the Hub-office on a common SS7 number portability trunk group.
 - B. Minimize's marking from CLEC to LEC. There is no need to place marks to each end office in the LEC network. It has the same advantages as Flexible DID over SS7 without having to build additional mark groups to each end office.
- 3. Can be deployed using current standards and translations. There is no need for new standards.
- 4. Can be left in place while new methods of number portability are being deployed. Will not necessitate a flash cutover when moving to a new technology.
- Does not need deployment of SCP's to be used as an interim method of number portability.
- 6. Does not necessitate queries to a database minimizing the possibility of messaging congestion on the current network.
- 7. Can co-exist with current and future methods of number portability.
- 8. Has been tested with the SESS, DMS 100, EWSD, & JAESS.
- 9. Does not delay deployment of long term number portability.

Jak 1 1

Service Provider Number Portability Hub (Utilizing SS7 Trunking)

High Level Overview

The SPNP-HUB method of Number portability provides a relativity quick and inexpensive method using existing translations to deploy Number Portability in the interim until a more robust system can be deployed.

This method of Number Portability uses a Route Index (RTI) and steering digits to route a ported number via SS7 trunking to a HUB where the steering digits are stripped off, and the original ported seven digit number is delivered to a CLEC office via SS7 trunking.

The following are the "pieces" required to implement this method:

The porting office will build a route index and assign steering digits which will be used to route the call via SS7 trunking to a CLEC office.

The route index with the attendant steering digits will be placed against a ported number in the End Office, where the number originally resided. The route index will point the call to a common (to all CLEC's) Number Portability SS7 trunk group which routes the call to the office which is being used as a Hub.

When the call reaches the Hub office, the HUB office determines the route of the call based on the steering digits.

At this point the steering digits are stripped off in the HUB office and the ported number is delivered to the CLEC office over a dedicated SS7 trunk group.

It is Ameritech's opinion that the SPNP-HUB offers a viable, proven and less burdensome near term alternative for number portability, and one which does not involve a lot of throw away development and implementation costs, onerous work-arounds, multiple database dips, and unknown feature interactions, as do some of the "transitional" solutions now being discussed.

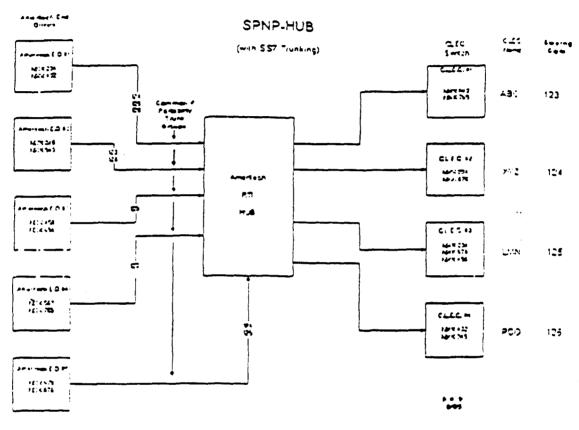


Fig 1

The diagram in Fig. 1 shows how this method could be deployed for more than one CLEC (It can be deployed for only one CLEC).

Each CLEC is assigned. Steering Digits which are used to route the call over SS7 tranking. In the Fig. 1 example, CLEC "ABC" is assigned steering digits 123.

CLEC "ABC" is porting numbers from the Ameritech and office #2. NNN 543, and Ameritech End Office #4. NNN 765.

CLEC "PDQ" is assigned Steering Digits 126 and is porting numbers from Ameritech end office = 1, NNN 432, and Ameritech End Office #2 NNN 345.

SPNP-Hub (utilizing SS7) CLEC Provides Loop

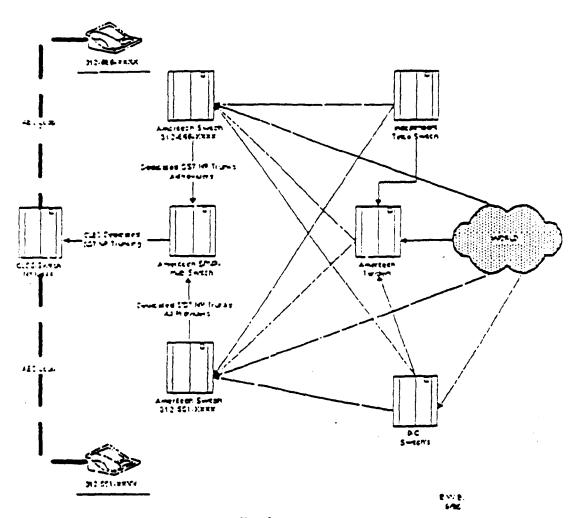


Fig. 2

The diagram in Figure 2 shows a possible LEC-CLEC configuration. Calls to 312-666-XXXX and 312-551-XXXX would be routed over common SS7 # portability trunk groups to the Hub switch. The Hub office would strip the steering digits off and send the seven digit telephone number to the CLEC over a dedicated (to the individual CLEC) SS7 trunk group.

JDE Establish 1, 7

		JDE Ethild 1
1		BELLSOUTH TELECOMMUNICATIONS, INCIA
2		DIRECT TESTIMONY OF WILLIAM VICTOR ATHERTON, JR.44 Birm
3		BEFORE THE TENNESSEE REGULATORY AUTHORITY
4		DOCKET NO. 16-01152
5		SEPTEMBER 26, 1996
6		
7	Q.	PLEASE STATE YOUR NAME. ADDRESS AND POSITION WITH
8		BELLSOUTH TELECOMMUNICATIONS, INC. (HEREINAFTER
9	•	REFERRED TO AS 'BELLSOUTH' OR 'THE COMPANY').
10		
11	A.	My name is William Victor Atherton, Jr. My business address is 3535
12		Colonnade Parkway, Birmingham, AL 35243. I am a Manager in the
13		Infrastructure Planning organization of the Network and Technology
14		Group.
15		
16	Q.	PLEASE DESCRIBE YOUR CURRENT RESPONSIBILITIES.
17		
18	A	I currently have the responsibility of leading the BellSouth Technical
19		Negotiations Team. This team comprises technical experts of vertous
20		disciplines that design, develop and negotiate the interconnection
21		arrangements with facilities-based Competing Telephone Service
22		Providers ("CTSPs"). The interconnection issues addressed by this
23		team may be grouped into three distinct categories: 1) network
24		interconnection, including all trunking and signaling necessary for
25		intercompany traffic flow: 2) portability of telephone numbers; and, 3)

1		unbundled network elements. Consistent with the Telecommunications
2		Act of 1996 (hereinafter referred to as the "Act"), the Company has Page 2 of 15
3		been negotiating these issues with AT&T since their first request in
4		March, 1996, and with MCI since their first request in September, 1995.
5		
6	Q.	PLEASE SUMMARIZE YOUR BACKGROUND AND EXPERIENCE.
7		
8	A.	I graduated from the University of Louisville with the degree of Bachelor
•		of Applied Science. In addition, I earned the Masters of Electrical
10		Engineering Degree from Speed Scientific Graduate School of the
11		University of Louisville. I am a licensed Professional Engineer in
12		Electrical Engineering, and a member of the Sigma XI and Eta Kappa
13		Nu Engineering Honor Societies, and a member in the National and
14		Alabama Societies of Professional Engineers.
15		
15		I began my career with South Central Sell in 1979 as an engineer in the
17		Electronic Switching Systems Group. In this assignment, I was
18		responsible for engineering the growth and replacement of these
19		systems. In 1964, I joined the Headquarters Staff organization where I
20		studied emerging telecommunications technologies, making specific
21		deployment recommendations to the Company. In 1985, I assumed the
22		position of Project Manager for 800 Detabese Service. In this role, I
23		was active in Company and industry forums and was responsible for
24		technical analysis, while negotiating the successful implementation of

the national system. During 1987, I was appointed Technical Product

1		Manager for Open Network Architecture and Interconnector Switched	
2		A Annual Control of the Control of t	DE EL Page :
3		Telecommunications System (FTS2000) and the National Emergency	
4		Telecommunications System (NETS). I assumed my present position	
5		in March, 1995.	
5			
7	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?	
8			
9	A.	The purpose of my testimony is to address issue 17, regarding the	
10		interim service provider number portability ("SPNP") solutions that	
11		BellSouth will make available to CTSPs, including AT&T and MCI, in	
12		accordance with the Act and pursuant to the Federal Communications	
13		Commission's (*FCC*) First Report and Order and Further Notice of	
14		Proposed Rulemaking in CC Docket No. 95-116, Issued July 2, 1996	
15		(*Order Number 96-296"). Specifically, I will focus on those areas	
16		where AT&T is requesting additional methods of SPNP not required by	
17		the Act or the FCC. I will explain how BellSouth has accommodated	
18		some of these additional requests, in the interest of good-faith	
19		negotiations, and explain why other requests are not fessible, and in	
20		fact, are not necessary, nor in the public interest.	
21			
22		In addition, I will address issue 18 regarding BellSouth's position that a	
23		long-term number portability solution is more appropriately addressed	
24		in established industry forums, rather than in this arbitration proceeding.	

•	ISSU	ENO. 17: Must BellSouth provide interim number portability
2		solutions, including remote call forwarding, flex-direct inward DE Exhibit
3		calling, route index-portability hub (RI-PH), and local exchange
4		routing guide reassignment?
5		
•	BellS	outh Position: BeilSouth will provide interim number portability through
7		remote call forwarding ("RCF") and direct inward dialing ("DID")
8		services. BellSouth has also agreed to the reassignment of entire
9		NXXs, or first three digits of a telephone number, through the Local
10		Exchange Routing Guide ("LERG"). Other modifications to the LERG
11		require development of industry guidelines via the Industry Carrier
12		Compatibility Forum as well as system changes. SellSouth has
13		investigated the request for RI-PH and has determined it to be
14		technically fessible with minor limitations.
15		
16	Q.	WHAT METHODS WILL BELLSOUTH UTILIZE TO PROVIDE
17		SERVICE PROVIDER NUMBER PORTABILITY ("SPNP") ON AN
18		INTERIM BASIS?
19		
20	A.	BellSouth will provide, and expects AT&T and MCI to reciprocate,
21		SPNP through RCF arrangements and DID arrangements. These
22		methods are described by the FCC as the "only methods technically
23		fessible" (FCC Order 96-286, peregraph 110), and are generally
24		accepted by the industry as de facto SPNP standards. These methods
25		meet the requirements of the Act until a permanent long-term number

1		portability capability is fully developed, tested and implemented by the
2		industry. At AT&T's request, however, BellSouth has agreed to two
3		additional arrangements:
4		1) Local Exchange Routing Guide ("LERG") reassignment of central
5		office NXX codes, predicated on the fact that appropriate industry
6		procedures will be followed, and 2) Route Indexing - Portability Hub
7		("RI-PH"), within technical feasibility limitations. These arrangements
8		will be detailed below.
9		
10	Q.	WHAT ADDITIONAL ITEMS REGARDING INTERIM SERVICE
11		PROVIDER NUMBER PORTABILITY ("SPNP") HAS ATET
12		REQUESTED?
13		
14	A.	In addition to the four agreed upon SPNP methods mentioned above,
15		AT&T has requested that SellSouth provide for LERG reassignment of
16		telephone numbers at the NXX-X, or thousands block, level.
17		
18	Q.	PLEASE DESCRIBE THE CENTRAL OFFICE CODE
19		REASSIGNMENT METHOD OF ACCOMPLISHING SPNP.
20		
21	A.	NXX codes, or central office codes, are uniquely assigned through
22		industry code administration practices to local service providers . Such
23		assignments are documented in the LERG and are available to the
24		industry as public information. In a situation where a CTSP (or other
25		service provider) is providing local exchange service to all subscribers

1		within a given NXX. a change in the assignment of that NXX from the
2		incumbent provider to the CTSP may be initiated through standard
3		industry procedures.
4		
5	Q.	WHAT HAS AT&T SPECIFICALLY REQUESTED WITH REGARD TO
5		CENTRAL OFFICE CODE REASSIGNMENTS?
7		
8	A.	Central Office codes are assigned at the NXX level which contain ten
9		thousand numbers. Central Office codes at the NXX-X, or thousands
10		block level, contain one thousand numbers. AT&T has requested the
11		reassignment of codes both at the NXX level (as described above) and
12		at the NXX-X level in order to support interim number portability.
13		NXX-X code resssignment would allow portions of previously assigned
14		NXX codes to be resssigned to a CTSP, thereby allowing the NXX-X to
15		be routed directly to the CTSP through routing information provided by
16		the LERG. The reassigned NXX-X codes would in effect be "ported"
17		from the original code holder to the CTSP as the new code holder.
18		
10	Q.	IS ATAT'S REQUEST FOR NXX REASSIGNMENTS TECHNICALLY
20		FEASIBLE?
21		
22	A.	Yes. Resssignment of entire NXXs can be done, provided that
23		agreements are reached between BellSouth and a CTSP, within the
24		framework of the industry-developed Central Office Code Assignment

25

Guidelines. There are provisions in these guidelines which allow for the

1	information associated with an entire NXX code assignment to be
2	changed as a result of the transfer of the code to a different company
3	(typically a merger or acquisition). The reassignment of an entire NXX
4	code would be allowed under these provisions, assuming the
5	appropriate steps are taken to enable such a reassignment or transfer.
6	Therefore, the transfer of an entire NXX code can be accommodated
7	within the industry guidelines which also include the necessary steps
•	for modifications to the LERG to allow calls to the transferred NXX to be
9	routed appropriately. BellSouth and the industry can comply with
10	AT&T's request to resssign entire NXXs when in the best interest of all
11	parties.
12	

12

13

14

IS ATATS REQUEST FOR NXX-X REASSIGNMENTS TECHNICALLY a. FEASIBLE?

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No. The AT&T request to reassign central office codes at the NXX-X, or thousands block, level is not technically fessible and cannot be accommodated by SellSouth or the industry. The AT&T proposel would require that call termination routing decisions be made on a seven digit (NPA-NXX-X) basis, rather than the six digits (NPA-NXX) currently used. This would effect all carriers that terminate to the NXX and not just AT&T and SellSouth. This would have a significant impact on call routing because call completion could no longer be accomplished with six digit analysis and translation. If the serving and office of the called party were required to be identified by the thousands block of the NXX,

seven digit (NPA-NXX-X) analysis would have to be performed at some TOE ELMAN 2 Page 8 of 15 point in the call completion path. BellSouth (as well as the rest of the industry) would need to modify operational support systems and switch administration procedures in order to accommodate the seven digit routing required to support the NXX-X assignment. In addition, several Sellcore-maintained industry databases, including the Routing DataBase System ("RDBS"), the Bellcore Rating Input Database System ("BRIDS") and the Line Information DataBase Access Support System ("LASS"), would require changes to accommodate the split of an NXX between different companies. The required modifications to accommodate thousands block assignment and NXX-X routing would take a minimum of two to three years, per industry agreement at the Industry Carrier Compatibility Forum ("ICCF"). This would extend beyond the time frame allowed for interim number portability and into the time period specified by the FCC for a permanent number contability. solution.

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The telecommunications industry has developed guidelines which prevent the assignment of central office codes below the NXX level.

AT&T's current request for thousands block reassignment is in conflict with these industry guidelines. BellSouth intends to adhere to the industry assignment guidelines and would oppose the LERG reassignment of number blocks at less than a full NXX, because of the adverse impact this proposal would have on the entire telecommunications industry.

2 Q. PLEASE EXPLAIN THE RATIONALE UNDERLYING THE INDUSTRY
3 ASSIGNMENT GUIDELINES.

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Central office codes are essigned as per the Central Office Code (NXX) Assignment Guidelines developed by the Industry Numbering Committee ("INC"), a standing committee of the ICCF. These quidelines treat the assignment of central office codes, including submission of new assignments for inclusion in Routing DataBase. System ("RDBS"), the Belicore Rating input Database System. ("BRIDS") and the Line Information DataBase Access Support System ("LASS"), so that notification to the industry can take place through outputs from these databases. Bell-South, in its role as Central Office Code Administrator in those NPAs which it serves, adheres to these industry developed guidelines in assigning NXX codes fairly and imperially to any applicant that meets the criteria for assignment outlined in the guidelines. These guidelines, which were developed through an industry consensus process in which AT&T participated, do not provide for the resssignment (or essignment) of central office codes at the thousands block level. Even if the reassignment of NXX codes at the thousands block level is technically fessible, such a reassignment would require that the Central Office Code Assignment Guidelines be modified by the INC through the industry consensus process.

24

23

1	Q.	IS REASSIGNMENT OF CODES AT THE THOUSANDS BLOCK	JDE Exhibit 2 Page 10 of 15
2		LEVEL AN APPROPRIATE ISSUE FOR THIS ARBITRATION	
3		PROCEEDING?	
4			
5	A.	No. This particular request is outside the scope of this proceeding. If	
8		AT&T and MCI want to pursue this option for interim number portability.	
7		they should submit an Issue Identification Form to the INC requesting	
8		modifications to the existing guidelines to allow for assignment of	
9		central office codes at the thousands block level. BellSouth cannot	
10		assign or reassign central office codes below the NXX level, or more	
11		specifically at the NXX-X, or thousands block level, as requested by	
12		AT&T, without a change to the industry essignment guidelines.	
13			
14	Q.	PLEASE SUMMARIZE THE COMPANY'S POSITION REGARDING	
15		CENTRAL OFFICE CODE REASSIGNMENT AS AN INTERIM	
16		SERVICE PROVIDER NUMBER PORTABILITY ("SPNP") SOLUTION.	
17			
18	A.	National guidelines preclude reassignment of central office codes at the	
19		NXX-X level. It is not currently possible to provide for appropriate	
20		routing of the call based on the assignment, nor would it be a wise use	
21		of the industry's resources to develop this capability. The technical	
22		impact and required network modifications to support NXX-X based	
23		routing would take such significant time and effort that this is not a	
24	*	viable option for interim number portability. In addition, industry	
25		guidelines and practices currently do not allow essignment of codes	

1		paidw the MAA level. gased on the sooks lassons, it is not in the
2		public interest to allow resssignment of central office codes at the
3		NXX-X level.
4		
5	Q.	WHAT IS THE ROUTE INDEX-PORTABILITY HUB (RI-PH)
6		ARRANGEMENT THAT HAS BEEN REQUESTED?
7		
8	A.	RI-PH is an extrapolation of the DID method of SPNP, where the
•		intercompany traffic is delivered from a "hub" location, typically the
10		access tandem, rather than delivered from each local switching office.
11		
12	Q.	PLEASE DESCRIBE THE DID METHOD OF SERVICE PROVIDER
13		NUMBER PORTABILITY (SPNP).
14		
15	A.	in a DID arrangement, SPNP is accomplished as follows: When a
16		telephone call is placed to a "portable" number, the receiving local
17		switching office analyzes all seven digits of the dialed number and
18		determines that the call should be transferred to another local service
19		provider's switch. The cell is then placed on a unique interoffice facility
20		to that other local service provider's switch. It is the responsibility of the
21		other local service provider to determine the end-user to which the call
22		is ultimately terminated.
23		
24		
25		

JDE Eshible 2 Page 11 of 15

1	Q.	PLEASE DESCRIBE THE ROUTE INDEX-PORTABILITY HUB ('RI-
2		PH") ARRANGEMENT REQUESTED BY AT&T.
3		
4	A.	As with DID, when a telephone call is placed to a "portable" number,
5		the receiving local switching office analyzes all seven digits of the
8		dialed number and determines that the call should be transferred to
7		another local service provider's switch. RI-PH proposes that a three-
8		digit switching office digit code that identifies the CTSP be prefixed to
8		the disled number. The cell is then transmitted to the access tandem
10		via a common facility or trunk group. The access tandem analyzes the
11		carrier code, determines the appropriate CTSP to which the call must
12		be directed, and transmits the call to that CTSP.
13		
14	Q,	WILL BELLSOUTH OFFER THE ROUTE INDEX-PORTABILITY HUB
15		('RI-PH') CAPABILITY?
16		
17	A.	Yes. BellSouth will accommodate the request for this additional
18		capability, with the technical limitations described below.
19		
20	Q.	WHAT ARE THE TECHNICAL LIMITATIONS REGARDING RI-PH?
21		
22	A,	BellSouth technical experts have analyzed this request and have
23		determined that it is technically fessible in all geographic areas that use
24		seven-digit local dialing. In areas where ten-digit local dialing is
25		required, the analog switching offices (e.g., the 1AESS) cannot de this

Page 12 of 15

1		prefix function. In other words, the analog switching offices are not	_
2		technically capable of transmitting a thirteen-digit call.	љ Pa
3			
4	Q.	WHY WOULD TEN-DIGIT LOCAL CALLING BE REQUIRED?	
5			
6	A.	Ten-digit local calling is required in a situation where an area code	
7		(NPA) must be split because the central office codes (NXXs) within the	at
8		NPA have all been assigned. When this occurs, two area codes exis	t
9		within one local calling area. Subscribers must then dial ten digits so	
10		that the network can determine the proper call destination.	
11			
12	Q.	ARE THERE ANY AREAS IN TENNESSEE WHERE TEN-DIGIT	
13		Local dialing is required?	
14			
15	A.	Not at the present time, however, future NPA splits may partially impa	a
16		the technical fessibility of this issue.	
17		,	
18	ISSU	JE NO. 18: Must BeliSouth negotiate a long-term number portability	,
19		solution?	
20			
21	Sells	South Facilion: BellSouth is currently working with the industry,	
22		including AT&T and MCI, on the long-term number portability issues	
23		through the Georgia and Florida Commissions, since those state	
24		commissions have opened workshops/industry task forces to analyze	
25		number portability issues. The discussions at these industry meetings	j

•	have taken on a regional perspective regarding long-term number
2	portability solutions. To negotiate the long-term number portability
3	issues only with AT&T and MCI, and outside of these type of industry
4	forums, would be counter-productive.
5	

PLEASE DESCRIBE BELLSOUTH'S POSITION RELATIVE TO THE g Q. LONG-TERM NUMBER PORTABILITY SOLUTION. 7

BellSouth fully supports the implementation of a long-term number. A. portability solution. This solution will involve the decloyment of adjunct 10 databases capable of determining local routing numbers. BellSouth 11 believes that all parties, including AT&T and MCI, should implement the 12 long-term solution as required by the Act, guided by the FCC, and 13 developed by the industry. 14

15

IS IT APPROPRIATE FOR BELLSOUTH TO NEGOTIATE 18 Q. INDEPENDENTLY WITH AT&T AND MCI THE METHODS AND 17 REQUIREMENTS OF THE LONG-TERM NUMBER PORTABILITY 18 SOLUTION? 19

20

No. The methods and interconnection arrangements for the long-term 21 A. solution are currently being developed in several forums around the 22 country. The FCC Order 96-286, Issued July 2, 1996, is currently being 23 implemented through these forums by all companies involved in 24 number portability. Within BellSouth, industry negotiations are 25

ŧ		browners at debigg the in tones. The long-term determined	•
2		and agreements should continue to be negotiated in the industry	JDE Exhibit 1 Page 15 of 15
3	٠	forums. Specific company negotiations should not be undertaken until	
4		the industry work has been completed. SellSouth believes that it is	
5		appropriate for AT&T, MCI and the Company to agree at this time to	
6		implement long-term number portability per the methods and	
7		arrangements resulting from the industry forums.	
8			
9	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?	
10			
11	A.	Yes.	
12			
13			
14			
15			
15			
17			
18			
19			
20			
21			
22			
23			
24			
25			

Robert Oakes AT&T 1200 Peachtree St., NE Atlanta, Georgia 30309

Dear Robert:

This is in response to your letter of August 27, 1996, requesting BellSouth's position on Route Indexing - Portability Hub (RI-PH). BellSouth's technical experts have analyzed AT&T's request for this additional capability for interim number portability and have determined that it is technically feasible with the following exception:

Analog switches such as the IAESS and IBESS are not technically capable of prefixing a three-digit carrier identification cato a ten-digit called number. Therefore, in a situation where ten-digit local dialing is required (e.g., as a result of an NPA split), the analog switches cannot perform this function.

BellSouth will accommodate RI-PH arrangements, as requested by AT&T, except in those instances where the switch types and dialing patterns prohibit it from being technically feasible. Upon a request for specific location information, BellSouth will be happy to discuss with AT&T those areas where the above situation exists.

Please call if we need to discuss.

Vic Alberton

cc: Susie Levett
Gery Robert

STATE OF MICHIGAN BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter, on the Commission's)	
own motion, to consider)	
Ameritech Michigan"s compliance)	
with the competitive checklist)	Case No. U-11104
in Section 271 of the Telecommunications)	
Act of 1996.)	

AFFIDAVIT

OF

MICHAEL STARKEY

ON BEHALF, OF

AT&T COMMUNICATIONS OF MICHIGAN, INC.

- My name is Michael Starkey. My business address is: Competitive Strategies Group,
 Ltd., 70 E. Lake Street, Suite 630, Chicago, IL 60601.
- 2) I am currently employed as a Principal member of Competitive Strategies Group Ltd. ("CSG"), a Chicago-based telecommunications and regulatory consulting firm. I serve as Vice President of the firm's Telecommunications Services Division.
- 3) Prior to joining CSG, I was most recently employed by the Maryland Public Service Commission as Director of the Commission's Telecommunications Division. Prior to joining the Maryland PSC I was employed as Senior Policy Analyst of the Illinois Commerce Commission's Office of Policy and Planning. I began my career as an Economist with the Missouri Public Service Commission within the Commission's Utility Operations Division, Telecommunications Department.
- 4) In the course of my work with the clients of CSG and the Utility Commissions identified above, I have participated in a number of regulatory proceedings concerning telecommunications services. I have testified on a wide variety of issues, including alternative regulatory frameworks, the introduction of local exchange competition, area code number exhaust, incremental cost analysis, competitive market measurement, switched access structures, and most recently, pro-competitive policies embodied in the Telecommunications Act of 1996. A more detailed listing of my

- experience and my education background is included with this testimony as Exhibit MS-1.
- 5) The purpose of this affidavit is threefold: (1) to provide the Commission with what I believe is an appropriate method by which the level and effectiveness of competition in the Michigan local exchange marketplace can be assessed for purposes of checklist compliance, (2) to respond to the November 12 and December 16, 1996 Submissions of Information of Ameritech in this compliance case and its description of competition in the local exchange marketplace in Michigan, and (3) to describe those circumstances within the Michigan local marketplace that continue to stand as obstacles to competition and its role as an effective disciplinary force.

INTRODUCTION

6) The Michigan Legislature and this Commission have taken an aggressive and proactive role in attempting to foster competition in the local telecommunications market
in Michigan. The Michigan Telecommunications Act was designed by the
Legislature to "[a]llow and encourage competition to determine the availability.

prices, terms and other conditions of providing telecommunications service" (MCL
484.2(101)(b)); and to "[e]ncourage the introduction of new services, the entry of new
providers, the development of new technologies, and increase investment in the

- telecommunications infrastructure in this state through incentives to providers to offer the most efficient services and products." (MCL 484.2(101)(d)).
- admittedly poses a challenge for the Commission. The Michigan Commission has, over the past few years, in many respects led the nation in progressive, competitive telecommunications policy. In this role, the Commission has confronted the difficulties associated with structuring a competitive market that will allow customers to realize choice, quality and value in telecommunications services.
- 8) One of the most significant issues the Commission must face is the need to establish guidelines which effectively differentiate between those services or market segments which may exhibit levels of competition consistent with a reduction in regulatory oversight and those that do not. It is my opinion that incumbent providers like

 Ameritech warrant reduced regulators oversight only if they face market competition that is sufficiently meaningful and effective to assure reduced prices and protection of telecommunications consumers.
- 9) In differentiating between competitive and noncompetitive markets, determinations must be made concerning not only whether adequate alternatives are available, but also the ease and economic self-interest which might induce customers to switch between suppliers. It is the capability of customers to exercise economic choices